

Message Text

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PAGE 01 BONN 16994 01 OF 02 061851Z

44

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07

NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00

SAJ-01 DODE-00 H-02 NSC-05 IO-13 BIB-01 /081 W

----- 087876

R 061839Z OCT 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC 2372

INFO AMEMBASSY MOSCOW

AMEMBASSY LONDON

AMEMBASSY PARIS

USMISSION USBERLIN

AMEMBASSY BERLIN

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 16994

E.O. 11652: GDS

TAGS: UR, GW, PFOR, WB, GE

SUBJECT: GENSCHER/GROMYKO MEETING IN NEW YORK

REF: BONN 16128

SUMMARY: MAJOR PORTION OF MEETING BETWEEN GENSCHER AND GROMYKO IN NEW YORK WAS DEVOTED TO DISCUSSION OF UNGA ISSUES: NON USE OF FORCE PROPOSAL ON GROMYKO'S PART AND RESOLUTION AGAINST THE TAKING OF HOSTAGES ON GENSCHER'S. FRG PROPOSED ROUND OF EXPERT TALKS ON THREE BILATERAL AGREEMENTS AND MEETING AT FOREIGN MINISTER LEVEL TO PREPARE FOR BREZHNEV VISIT. GROMYKO COMPLAINED ABOUT CAMPAIGN ORATORY IN FRG ALLEGING FRG DISENCHANTMENT WITH FRG/GDR BASIC TREATY. HE ALSO SAID THAT QA SHOULD NOT BE UNDERMINED BY ONE-SIDED INTERPRETATION, ADVOCATED A COMMON APPROACH TO OUTSTANDING QUESTIONS SO THAT WEST BERLIN WOULD BE A POSITIVE FACTOR IN RELATIONS, AND SAID USSR READY TO CONTINUE THE THREE BILATERAL NEGOTIATIONS.

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PAGE 02 BONN 16994 01 OF 02 061851Z

GENSCHER REITERATED FRG SUPPORT FOR AND ADHERENCE TO

THE QA. END SUMMARY.

1. FRG BONN GROUP REP HENZE BRIEFED US OCT. 5 ON GDR AND BERLIN-RELATED PORTIONS OF GENSCHER/GROMYKO MEETING IN NEW YORK. GROMYKO CALLED THE BASIC TREATY A GOOD AGREEMENT, WITH WHICH ALL PARTIES HAD BEEN SATISFIED. HOWEVER, CERTAIN REMARKS DURING THE ELECTION CAMPAIGN COULD BE REGARDED AS A CHANGE IN THE FRG'S ATTITUDE. GENSCHER REPLIED THAT THE FRG WOULD CONTINUE TO REGARD THE BASIC TREATY AS AN IMPORTANT BASIS FOR ITS POLICY TOWARD THE GDR. THE FRG RESPECTS THE AGREED STATEMENTS IN THE TREATY ON THE INVIOABILITY OF FRONTIERS. HOWEVER, ADVERSE DEVELOP-OFMENTS CANNOT BE IGNORED. IT WOULD BE SERIOUS IF MEN CONTINUED TO BE KILLED ON THE FRG/GDR BORDER. THE FRG HAD TRIED TO KEEP THE INCIDENTS OF LAST SUMMER FROM LEADING TO A SHARPENED SITUATION. ALSO, THE FRG IS INTERESTED IN CONTINUING IMPROVED RELATIONS WITH THE GDR, BUT THE GDR MUST ALSO ASSIST IN THIS RESPECT.

2. ON BERLIN, GROMYKO STATED THAT THE QA SHOULD NOT BE UNDERMINED BY ONE-SIDED INTERPRETATION. HE ADVOCATED A COMMON APPROACH TO PENDING QUESTIONS SO THAT BERLIN WOULD BECOME A TOPIC WHICH WOULD LEAD TO THE IMPROVEMENT OF RELATIONS. GROMYKO NOTED THAT THE NEGOTIATION OF THREE SUSPENDED BILATERAL AGREEMENTS HAD NOT BEEN COMPLETED. HE CLAIMED THAT THE USSR IS READY TO CONTINUE THESE NEGOTIATIONS.

3. GENSCHER REPLIED THAT THE WEST HAS A SERIES OF COMPLAINTS CONCERNING THE ONE-SIDED INTERPRETATION OF THE QA BY THE USSR. HOWEVER, GENSCHER DID NOT GO INTO DETAILS BUT STATED THAT THE IMPORTANT THING IS TO LOOK TO THE FUTURE. HE REITERATED GERMAN ADHERENCE TO THE PETERSBERG FORMULA (AGREED ADHERENCE TO DURING BREZHNEV'S MAY, 1973 VISIT TO THE FRG) ON "STRICT OBSERVANCE AND FULL IMPLEMENTATION OF THE QA" AND EXPRESSED A HOPE FOR REMOVAL OF OUTSTANDING POINTS OF FRICTION. HE JOINED GROMYKO IN THE HOPE THAT BERLIN WOULD BE A POSITIVE
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PAGE 03 BONN 16994 01 OF 02 061851Z

FACTOR IN DETENTE AND COOPERATION. GENSCHER STATED THAT THE FRG WANTS NO NEW AGREEMENT OVER BERLIN AND AGREES WITH ITS PARTNERS THAT "FULL IMPLEMENTATION" OF THE QA WOULD ELIMINATE THE PROBLEMS. HE NOTED WITH REGRET THAT SOVIET PUBLICATIONS CITE ONLY THE FIRST HALF OF THE PETERSBERG FORMULA. GROMYKO ASSERTED THAT BOTH PARTS OF THE FORMULA REMAIN SOLID.

4. THE CHIEF OF THE SOVIET DESK IN THE FONOFF (KUEHN) HAS TOLD US THAT THE BULK OF THE CONVERSATION WAS DEVOTED TO TOPICS WHICH WILL BE DEALT WITH AT THE UNGA. GROMYKO MADE A LENGTHY PRESENTATION ON DISARMAMENT, SPECIFICALLY HIS NON USE OF FORCE PROPOSAL. GENSCHER EXPOUNDED ON HIS PROPOSAL AGAINST THE TAKING OF HOSTAGES. ON THIS POINT THE SOVIET ATTITUDE WAS NONCOMMITTAL. KUEHN SAID

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PAGE 01 BONN 16994 02 OF 02 061848Z

44

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----- 087842

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 16994

THAT GENSCHER'S REMARKS ON THE NEED FOR A HUMAN RIGHTS COURT WERE SUFFICIENTLY MUTED TO KEEP THIS PROPOSAL FROM BECOMING A MAJOR ISSUE IN THE MEETING WITH GROMYKO.

5. BREZHNEV VISIT: ACCORDING TO KUEHN, THE FRG BELIEVES THAT THE GROUND FOR BREZHNEV'S VISIT MUST BE CAREFULLY PREPARED. GENSCHER, THEREFORE, PROPOSED A NEW ROUND OF EXPERT TALKS ON THE THREE STALLED BILATERAL AGREEMENTS. HE ALSO PROPOSED A CONSULTATIVE MEETING

ON THE FOREIGN MINISTER LEVEL BEFORE THE BREZHNEV
VISIT. THE NEED FOR THESE PREPARATIONS, AS WELL AS
OTHER SCHEDULED MEETINGS SUCH AS THE NATO MINISTERIAL
AND CHRISTMAS VACATIONS, WILL RESULT IN THE BREZHNEV
VISIT NOT TAKING PLACE BEFORE THE FIRST OF NEXT YEAR.

6. POLITICAL DIRECTOR VAN WELL TOLD THE POLITICAL
COUNSELOR THAT THE MEETING STARTED RATHER COOLLY.
HOWEVER, THE ATMOSPHERE WARMED UP AS THE MEETING
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PAGE 02 BONN 16994 02 OF 02 061848Z

PROGRESSED AND ENDED ON A POSITIVE NOTE.
HILLENBRAND

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN RELATIONS, MINISTERIAL MEETINGS, MEETING REPORTS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 06 OCT 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976BONN16994
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760377-0624
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19761078/aaaacpsx.tel
Line Count: 186
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 76 BONN 16128
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 02 APR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <02 APR 2004 by ElyME>; APPROVED <05 APR 2004 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: GENSCHER/GROMYKO MEETING IN NEW YORK
TAGS: PFOR, UR, GE, WB, GC, (GENSCHER, HANS-DIETRICH), (GROMYKO, ANDREY ANDREYEVICH)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006